

Message Text

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ORIGIN SS-10

INFO OCT-01 ISO-00 /011 R

66618

DRAFTED BY S/S-O: G. TWOHIE

APPROVED BY S/S-O: G. TWOHIE

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R 222055Z DEC 73

FM SECSTATE WASHDC

TO USDAO SAIGON

COMUSMACHTAI

S E C R E T STATE 249861

EXDIS

FOLLOWING AMEMBASSY PHNOM PENH 14282 ACTION SECSTATE WASHDC
INFO CINCPAC COMUSSAG AMEMBASSIES SAIGON BANGKOK DEC 22ND.

QUOTE

S E C R E T PHNOM PENH

EXDIS

SECSTATE PASS AID

SECSTATE PASS SECDEF WASHDC ACTION PRIORITY, INFO NSC, CJCS,
COMUSMACHTAI, USDAO SAIGON

E.O. 11652: GDS

TAGS: MILI, MASS, EAID, CB, VS

SUBJECT: CAMBODIAN RESUPPLY: FOURTH UPDATE

REF: PHNOM PENH 13840/17400Z DEC 73

1. THIS IS THE FOURTH UPDATE OF THE CAMBODIAN RESUPPLY
EFFORT. LIKE REFTTEL, IT DOES NOT CONSTITUTE A FULL
PROGRESS REPORT BUT FOCUSSES ON SPECIFIC PROBLEM AREAS,

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RECENT DEVELOPMENTS AND ACCOMPLISHMENTS, AND ACTIONS WE

BELIEVE ARE REQUIRED. THE REPORT IS DIVIDED INTO SEPARATE SECTIONS ON MUNITIONS, NIMBLE VOYAGE EQUIPMENT, PETROLEUM, RICE, URD PORT MANAGEMENT AND SECURITY. IN SUMMARY, DELIVERIES OF AMMUNITION AND CONSTRUCTION OF STORAGE CAPACITY ARE PROGRESSING WELL AND OUR AMMUNITION STOCKAGE OBJECTIVE SHOULD BE ACHIEVED. OVER 85 PERCENT OF NIMBLE VOYAGE EQUIPMENT HAS ALREADY ARRIVED, A REMARKABLE RESPONSE BY THE ARMED SERVICES. BECAUSE OF THE NON-AVAILABILITY OF COMMERCIAL PRODUCTS CIVILIAN POL TARGETS WILL NOT BE MET, BUT CONSERVATION MEASURES MAY KEEP THE SHORTFALL TO 4,216 CUBIC METERS. FANK SHOULD SLIGHTLY EXCEED ITS 60-DAY POL OBJECTIVE BUT AT INCREASED COST. ALTHOUGH WE HAVE ENCOUNTERED AN EXTRAORDINARY SEQUENCE OF OBSTACLES IN TRANSPORTING RICE, WE RETAIN CONFIDENCE THAT THE YEAR-END TARGET OF 45-DAYS' SUPPLY WILL BE MET. PROGRESS HAS BEEN MADE IN PREPARING THE PORT FOR HANDLING AND PROTECTING THESE GREATLY INCREASE DELIVERIES.

I. AMMUNITION

2. SINCE THE LAST UPDATE, CONSTRUCTION TO ACHIEVE ADDITIONAL STORAGE CAPACITY HAS PROGRESSED WELL. AVAILABLE BULLDOZER ASSETS SHOULD PERMIT COMPLETION BY 31 DECEMBER 1973 WITH EXCEPTION OF THE LATERITE BASE. THESE NEW MODULES WILL BE USED AS IS, AND EMPLACEMENT OF LATERITE BASE WILL BE ACCOMPLISHED IN PHASES OVER THE NEXT 60 DAYS AS REQUIRED SHIFTING OF STOCKS OCCURS. THE STORAGE FACILITY WILL BE ABLE ADQUATELY TO ACCOMMODATE THE CURRENT STOCKAGE OBJECTIVE. THIS IS BASED UPON A SAFETY EVALUATION JUST COMPLETED BY VISITING U.S. QUALITY ASSURANCE INSPECTORS.

3. CONSIDERING SCHEDULED AMMUNITION RECEIPTS (AR AND SURFACE), CURRENT PREDICTIONS INDICATE 30 DAY STOCKAGE OBJECTIVE WILL BE ACHIEVED ON 1 JAN 74. NON-AVAILABILITY OF SUFFICIENT SURFACE TRANSPORTATION ASSETS REMAINS THE PRIMARY FACTOR REQUIRING RECOURSE TO AID-LAND SHIPMENTS. NONE-THELESS, OBJECTIVES WILL HAVE BEEN ACHIEVED WITH APPROXIMATELY A 40 PERCENT REDUCTION IN USE OF AIRLIFT AS COMPARED

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TO THAT REQUIRED DURING THE SIMILAR AUGUST 73 BUILDUP EFFORT. WE WILL CONTINUE TO MAKE EVERY EFFORT TO SATISFY ALL POSSIBLE REQUIREMENTS VIA SURFACE TRANSPORTATION.

4. ACTIONS WE BELIEVE REQUIRED ARE:

A. PROVIDE \$6.5 MILLION ADDITIONAL AMMO FUNDING AS REQUESTED TO ASSURE SUFFICIENT ASSETS AVAILABLE THROUGH 20 JANUARY 1974(CINCPAC

180234Z DEC 73).

B. AUTHORIZE THE BUILD-UP TO 38 DOS BY MID-FEBRUARY AS PREVIOUSLY RECOMMENDED TO REDUCE FUTURE DEPENDENCY ON AIRLIFT. (CINCPAC 172112Z DEC 73).

C. CONTINUE TO AUTHORIZE SUFFICIENT AIRLIFT ASSETS TO COMPENSATE FOR ANY SHORTFALL IN SURFACE LIFT CAPABILITY.

II. NIMBLE VOYAGE EQUIPMENT

5. IN EXCESS OF 85 PERCENT OF NIMBLE VOYAGE PROJECT EQUIPMENT HAS BEEN DELIVERED IN-COUNTRY. ALL MAJOR GROUND EQUIPMENT HAS BEEN DELIVERED WITH THE EXCEPTION OF THREE RECOVERY VEHICLES WHICH HAD TO BE REBUILT AT SAGAMI, JAPAN. THESE VEHICLES ARE EXPECTED TO ARRIVE AT SATTAHIP ON 21 DECEMBER 1973 AND MOVED IN-COUNTRY ASAP. OTHER MAJOR ITEMS UNDELIVERED INCLUDE SEVEN UH1H HELICOPTERS, WHICH WERE ADDED TO NIMBLE VOYAGE ON 27 NOVEMBER 1973, AND EIGHT NAVAL CRAFT, OF WHICH TWO WILL BE TITLE TRANSFERRED 23 DECEMBER 1973. THE REMAINING SIX CRAFT HAVE AN ETA OF 21 FEBRUARY 1974.

6. THE RESPONSE OF THE ARMED SERVICES IN DELIVERING NIMBLE VOYAGE EQUIPMENT FOR DRY SEASON REQUIREMENTS HAS BEEN TRULY REMARKABLE.

III. PETROLEUM

7. PROVISION OF CIVILIAN POL. BECAUSE OF THE NON-AVAILABILITY OF SUFFICIENT COMMERCIAL POL, IT IS EVIDENT THAT THE TARGET OF 60 DAYS' SUPPLY OF CIVILIAN FO AND ADO AND 30 DAYS' SUPPLY OF OTHER CIVILIAN BULK
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PETROLEUM PRODUCTS WILL NOT BE ACHIEVED. HOWEVER, IT IS ALSO NOW CLEAR THAT THE MEASURE UNDERTAKEN TOWARD CONVERSION OF PETROLEUM PRODUCTS, CONSISTING PRIMARILY OF DECREASED RELEASES FROM THE COMPANIES' DEPOTS FOR CIVILIAN SECTOR, THE INCREASE IN PRICE, AND THE 20 PERCENT CUT IN DELIVERIES OF AVIATION FUELS, ARE HAVING A MAJOR BENEFICIAL EFFECT. CONSEQUENTLY, ALTHOUGH THE BUILT-UP TARGETS WILL NOT BE ACHIEVED BY JANUARY 1, 1974, THE SHORTAGES AS OF THAT DATE WILL BE SMALLER THAN MIGHT BE OTHERWISE EXPECTED.

A. BASING OUR PROJECTIONS ON THE ASSUMPTION THAT THE CONSERVATION MEASURES WILL CONTINUE TO BE EFFECTIVE, THE OVERALL TARGET SHORTAGE AS OF JANUARY 1, 1974 IS EXPECTED TO BE ONLY

4,216 CUBIC METERS. THIS PROJECTION IS BASED ON (1) STOCKS AS OF DECEMBER 19, 1973 OF 13,575 CUBIC METERS, (2) DELIVERIES OF 6,500 CUBIC METERS OF PRODUCTS BETWEEN DECEMBER 20 AND 31 (WHICH WE BELIEVE TO BE REASONABLY ASSURED), AND (3) CONSUMPTION NOT EXCEEDING 5,801 CUBIC METERS.

B. THE BREAKDOWN BY TARGET SHORTAGES OR EXCESSES IN THE INDIVIDUAL PRODUCTS OF THE OVERALL SHORTAGE OF 4,216 CUBIC METERS FOLLOWS: MO PLUS 335 CM3; KO MINUS 1,700 CM3, ADO MINUS 2,060 CM3, IDO PLUS 1,652 CN 3; FO MINUS 2,070CM 3, JP-1 MINUS 187 CN 3; AVGAS-100 MINUS 960 CM3; AVGAS-115 PLUS 774 CN 3.

C. THE ABOVE FIGURES FOR THE SHORTAGES OR EXCESSED ARE BASED ON THE FOLLOWING ASSUMPTIONS: STOCK LEVELS AND CONSUMPTION WILL REFLECT THE WEEKLY DECREASED RELEASES FROM THE COMPANIES' DEPOTS OF 383 CM3 OF MO; 742 CM3 OF ADO; 520 CM 3 OF IDO; 774 CM3 OF FO AND A 20 PERCENT RATIONING OF AVIATION FUELS; KEROSENE WILL BE EXHASUTED BETWEEN DECEMBER 25 AND 28; ADO WILL BE EXHAUSTED ON DECEMBER 20 AND IDO WILL BE USED FROM THAT SECRET

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DATE TO DECEMBER 31 IN PLACE OF ADO; TELA KHMER WILL BY END OF DECEMBER BE REPAID FROM DFSC STOCKS THE 3,150 CUBIC METERS OF ADO WHICH THE MILITARY NOW OWE.

8. AVAILABILITY OF CIVILIAN PRODUCTS FROM OIL COMPANIES. THE AVAILABILITY OF THE PRODUCTS WHICH BOTH SHELL AND CALTEX ARE OBLIGED TO DELIVER UNDER THE CONTRACT APPEARS TO BE ASSURED. BUT THE DELIVERY OF THE PRODUCTS WHICH SUMMIT WAS OBLIGED TO DELIVER UNDER THE CONTRACT IS, IN SPITE OF THE PROMISES AND ASSURANCES SUMMIT MADE, DOUBTFUL. THONN OUK, PRESIDENT-DIRECTOR GENERAL OF TELA KHMER, IS ONCE AGAIN GOING TO BANGKOK TO ATTEMPT TO SECURE AT LEAST SOME AMOUNTS. THE DELIVERIES OF CRUDE FROM INDONESIA TO BE PROCESSED IN SINGAPORE REFINERIES INTO PRODUCTS CAMBODIA NEEDS OR TO REPLACE THE PRODUCTS THE REFINERIES WOULD BE WILLING TO DELIVER REMAIN ALSO UNCERTAIN.

9. CIVILIAN FUNDING. THERE SHOULD BE NO DIFFICULTY IN PAYING FOR THE PRODUCTS WHICH ARE TO BE DELIVERED BY DECEMBER 31, 1973. LETTERS OF CREDIT FOR THE AMOUNTS

SHELL AND CALTEX ARE OBLIGED TO DELIVER UNDER THE CONTRACT HAVE ALREADY BEEN ISSUED AND ADDITIONAL FUNDS HAVE BEEN MADE AVAILABLE BY AID/W AND LETTERS OF COMMITMENT HAVE ALREADY BEEN ISSUED.

10. OUTLOOK FOR MEETING THE CIVILIAN TARGETS BY JANUARY 31, 1974. MEETING THE TARGETS SET FOR JANUARY JLQNBL 1974, WOULD REQUIRED THAT 20,180 CUBIC METERS OF PRODUCTS BE FOUND AND DELIVERED DURING JANUARY. BY PRODUCT THIS WOULD BE : MO 1,270 CM3; KO 4,800 CM3; ADO 5,346 CM3; IDO 642 CM3; FO 5,511 CM3; JP-1 559 CM3; AVGAS-100 1,952 CM3. AGAIN ASSUMING THAT CONSERVATION MEASURES WILL CONTINUE TO BE EFFECTIVE, ACHIEVING THESE TARGETS APPEARS POSSIBLE IF (A) THE PRODUCTS CAN BE FOUND, AND (B) SHELL, CALTEX AND SUMMIT CONTINUE TO MAKE THE DELIVERIES REQUIRED UNDER THE CONTRACT. IT MUST BE POINTED OUT THAT THE BUILDUP OF MILIRARY PRODUCT TO AN EXCESS OF 60 DAYS WITH CIVILIAN PRODUCT IN RELATIVELY SHORT SUPPLY COULD CAUSE AN INTERNAL CONFLICT AT A TIME
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WHEN CLOSE CIVIL-MILITARY COOPERATION WILL BE ESSENTIAL.

11. AVAILABILITY OF BOTTOMS. THE TRANSPORT OF POL TO BE DELIVERED BY DECEMBER 31, 1973 SHOULD NOT PRESENT A PROBLEM. TANKERS PRESENTLY AVAILABLE SHOULD SUFFICE TO TRANSPORT THE AMOUNT WHICH ARE LIKELY TO BECOME AVAILABLE.

12. MILITARY POL SITUATION

A. DAO SAIGON, ACTING AS THE REPRESENTATIVE OF GKR MNK AND RVN MNK, HAS SECURED A CONTRACT WITH SHELL THAT WILL PROVIDE THE FOLLOWING PERCENTAGES OF THE RVNAF AND FANK REQUIREMENTS FOR 1974: AVGAS 115-75 PERCENT; JP-4-100 PERCENT; MOGAS-66 PERCENT; ADO-74 PERCENT. IT APPEARS THAT THIS CONTRACT AS WELL AS POTENTIAL CONTRACTS FOR THE PRODUCT SHORTFALL WILL APPROXIMATELY DOUBLE THE COST OF EXISTING DFSC CONTRACT PRICES. AT THIS RATE, THE SHORTFALL IN MAP CAMBODIA BULK POL FUNDING FY FY 74 WILL APPROXIMATE \$1.25 MILLION. (CHMEDTC 210340Z DEC 73 AND DAO SGN 200900Z DEC 73).

B. APPROXIMATELY 3,430 M3 OF THE 5,000 M3 ADO AUGMENTATION (FOR THE BUILDUP OF FANK STOCKS TO 60 DAYS AT 1 JANUARY 1974 AND THE

REPAYMENT OF TQR ADO DEBT TO TELA KHMER) WAS RECEIVED ON THE 19 DECEMBER 1973 CONVOY. THE REMAINDER IS DUE IN ON 28 DECEMBER 1973 ABOARD THE HANSEUNG II. WHEN SHIPMENTS ARE COMPLETED THE DEBT WILL BE PAID AND FANK WILL HAVE IN EXCESS OF 60 DAYS SUPPLY OF ADO. ALL OTHER MILITARY PRODUCTS WILL BE IN EXCESS OF 60 DAYS AT 1 JANUARY 1974.

C. FANK HAS EFFECTED A REDUCTION IN CONSUMPTION OF MOGAS AND ADO OF 15 PERCENT FROM 15 NOVEMBER THROUGH 18 DECEMBER 1973. THIS PERCENTAGE
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REDUCTION EQUATES TO 264 M3 MOGAS AND 462 M3 ADO.

13. ACTIONS REQUESTED:

A. THE LACK OF ASSURANCE THAT CRUDE WILL BE OBTAINABLE FROM INDONESIA AND CONTINUED DOUBTS THAT SUMMIT WILL PERFORM UNDER THE CONTRACT ADDS EVEN MORE IMPORTANCE TO WASHINGTON'S EFFORTS TO CONVINCE SHELL AND CALTEX THAT THEY MUST DELIVER THE FULL AMOUNTS OF PRODUCTS WHICH THEY WERE OBLIGED TO DELIVER UNDER THE CONTRACT. THE TWO COMPANIES SHOULD ALSO BE PERSUADED TO MAKE SOME ADVANCE DELIVERIES OF THE CONTRACTED AMOUNTS. FINALLY, WE RENEW OUR REQUEST THAT WASHINGTON PRESS EXXON TO RELEASE SOME OF THE PRODUCTS NEEDED FROM THAT COMPANY'S SAIGON SOURCES.

B. REQUEST ASCERTAIN WHEN AND HOW THE ADDITIONAL MAP CAMBODIA FUNDS REQUIRED CAN BE PROVIDED (CHMEDTC 210340Z DEC 73).

IV. RICE

14. DESPITE AN EXTRAORDINARY SEQUENCE OF ACCIDENTS AT SEA, BUNKERING PROBLEMS AND EQUIPMENT BREAKDOWNS, WE RETAIN CONFIDENCE THAT THE DECEMBER 31 TARGET OF 45 DAYS' SUPPLY WILL BE MET. THE DAILY DISTRIBUTION RATE FOR PHNOM PENH AND SURROUNDING AREAS APPEARS TO HAVE REACHED A PLATEAU OF 650 M/T. A MEKONG CONVOY WILL BRING 3,300 M/T ON DECEMBER 24 IN ADDITION TO THE 5,500 M/T THAT ARRIVED THIS WEEK BY REGULAR CONVOY. THE LAST REGULAR CONVOY OF THE MONTH SCHEDULED TO ARRIVE DECEMBER 28 SHOULD CARRY 13,500 M/T.

15. ASSUMING THE ABOVE SCHEDULES ARE MET, WE PROJECT

31.7 DAYS' SUPPLY IN PHNOM PENH BY DECEMBER 31 TO WHICH WE ADD ANOTHER 16.2 DAYS CORRESPONDING TO THE 10,500 M/T THAT WILL BE STORED IN KOMPONG SOM BY THEN, FOR A TOTAL IN-COUNTRY AVAILABILITY OF 47 DAYS ON DECEMBER 31.

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16. HOWEVER, THE CRITICAL PROBLEM OF BUNKERING RICE VESSELS IN SAIGON HAS NOT YET BEEN SOLVED.

17. WE ARE ALSO GREATLY CONCERNED ABOUT WASHINGTON'S PLAN TO DIVERT US RICE BOUND FOR PHNOM PENH VIA SAIGON AFTER DECEMBER 31 IN ORDER TO REPAY GVN LOANS TO CAMBODIA. WE HAVE RECOMMENDED INSTEAD AN ALTERNATE PLAN WHICH WOULD CONSIST IN DIVERTING TO VIETNAM RICE VESSELS PRESENTLY BOUND FOR KOMPONG SOM. WITH ROUTE 4 REMAINING INTERDICTED AND THE PROBLEM OF BUNKERING IN SAIGON, WE ANTICIPATE A DIFFICULT TASK AHEAD IN MOVING RICE DISCHARGED AT KOMPONG SOM BACK TO SAIGON AND UP THE MEKONG TO PHNOM PENH. COUNTING THE 10,500 M/T THAT WILL HAVE BEEN DISCHARGED AT KOMPONG SOM BY DECEMBER 31, PLUS THE 23,500 SCHEDULED TO ARRIVE AT THIS PORT IN THE FIRST THREE WEEKS OF JANUARY, A TOTAL OF 34,000 M/T WILL HAVE ARRIVED AT KOMPONG SOM BY JANUARY 18. ON THE OTHER HAND, WE MAY HAVE ONLY 21,600 M/T AVAILABLE IN SAIGON FOR TRANSSHIPMENT TO PHNOM PENH IN JANUARY IF THE 22,700 M/T BOUND FOR SAIGON ON THE S.S. AMERICAN CONDOR AND PRESIDENT HAYES ARE USED AS PARTIAL REPAYMENTS FOR THE GVN LOANS.

18. ACTION REQUESTED: A WAY SHOULD BE FOUND IMMEDIATELY TO INSURE THE AVAILABILITY OF SUFFICIENT BUNKERS IN SAIGON SO THAT COASTERS AND/OR BARGES CHARTERED BY USAID/SAIGON CAN EITHER (A) SAIL TO KOMPONG SOM TO LOAD RICE FOR THE RETURN JOURNEY TO PHNOM PENH VIA THE MEKONG; OR (B) PROCEED DIRECTLY TO PHNOM PENH WITH RICE TRANSSHIPPED IN SAIGON.

V. PORT MANAGEMENT AND SECURITY

19. IN ORDER TO MEET DEBARKATION REQUIREMENTS OF THE INCREASED TONNAGE DELIVERED TO PHNOM PENH A NEW PERMANENT COMMITTEE WAS FORMED TO MEET PRIOR TO EACH CONVOY TO ENSURE THE TIMELY DEBARKATION OF VESSELS. AMONG THE PROBLEMS ADDRESSED BY THE COMMITTEE ARE REQUIREMENTS FOR MORE STEVEDORES, TWO WORK SHIFTS

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AT BOTH THE DOCK AND AT THE WAREHOUSES, TRUCKS, EXTRA FUEL FOR TRUCKS TO WORK BOTH SHIFTS, WAREHOUSE AND PIER

SPACE, CRANE AVAILABILITY, SECURITY, 8*8)85-46 3 :945

-, \$ 04894856 9* : -4&9. THE COMMITTEE WILL INCREASE THE

NUMBER OF STEVEDORES BY INCREASED ADVERTISING FOR

STEVEDORES AND USING MORE OF THE REFUGZ ,92 8, 5#3 :856

9* 0#9. 03, #. -)) .3.734 2343 8, -&433.3,5 59 - 529

#8*5 294(\$-6 8, 5#3 0945. THE SONEXUD REPRESENTATIVE

FELT THAT WITH PROPER NOTIFICATION BY A WORKING GROUP

OF THIS COMMITTEE SUFFICIENT STEVEDORES CAN BE CONTRACTED.

A PROPOSAL WAS SUBMITTED TO USE FERRY BOATS NOW

IN THE PORT WITH TRUCKS ON THEM ALONGSIDE RICE VESSELS

ANCHORED IN THE PORT. EACH FERRY IS CAPABLE OF CARRYING

2 OR 4 TRUCKS. THERE ARE 4 SUCH FERRIES AVAILABLE.

THIS WILL EXPEDITE

DEBARKATION OF RICE WITHOUT A

SIGNIFICANT REQUIREMENT FOR STEVEDORES FOR SHIPS

OFFLOADED IN THIS MANNER. THERE ARE TWO REPRESENTATIVES

FROM THE US EMBASSY ON THIS COMMITTEE, ONE FROM THE

ECONOMIC SECTION AND THE ALUSNA. THE WORKING GROUPS

FORMED BY THIS COMMITTEE ADDRESS THE SPECIFIC PROBLEM

AREAS OF RICE, POL AND OTHER COMBUSTIBLE CARGO, MILITARY

EQUIPMENT, AND AMMO.

20. THE INCREASED FREQUENCY AND SIZE OF MEKONG

CONVOYS HAS PRESENTED SOME PROBLEMS FOR PORT SECURITY.

MNK HAS ADDED 60 GUARDS TO THE SECURITY FORCE AND HAS

ASSIGNED AN ADDITIONAL 3 PBR'S FOR WATERBORNE PATROLS.

THE MAJOR PROBLEM REMAINING IS THE COMMAND AND CONTROL

ELEMENT. PORT SECURITY IS UNDER A MIXED COMMITTEE

COMPOSED OF REPRESENTATIVES OF NO LESS THAN SEVEN

MILITARY AND CIVILIAN ORGANIZATIONS, MOST OF WHICH

HAVE SECURITY FORCES OPERATING WITHIN THE PORT AREA.

ZONES OF RESPONSIBILITY ARE VAGUE AND DEGREE OF

EFFECTIVENESS VARIES WITH EACH GROUP. FOR THIS REASON

WE HAVE RECOMMENDED THAT SECURITY BE PLACED COMPLETELY

UNDER THE CONTROL OF THE KHMER NAVY (MNK) AS IN THE

CASE OF KOMPONG SOM. THIS DECISION HAS, HOWEVER,

APPARENTLY BEEN LEFT BY THE PRIME MINISTER IN TAM FOR

THE INCOMING GOVERNMENT.

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ENDERS

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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: VS
Control Number: n/a
Copy: SINGLE
Draft Date: 22 DEC 1973
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: garlanwa
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973STATE249861
Document Source: CORE
Document Unique ID: 00
Drafter: O: G. TWOHIE
Enclosure: n/a
Executive Order: RR
Errors: N/A
Film Number: n/a
From: SECSTATE WASHDC
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t1973128/aaaaafns.tel
Line Count: 438
Locator: TEXT ON-LINE
Office: ORIGIN SS
Original Classification: SECRET
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 8
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: EXDIS
Reference: 73 PHNOM PENH 13840/17400Z DEC 73
Review Action: RELEASED, APPROVED
Review Authority: garlanwa
Review Comment: n/a
Review Content Flags:
Review Date: 05 DEC 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <05-Dec-2001 by kelleyw0>; APPROVED <11 MAR 2002 by garlanwa>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CAMBODIAN RESUPPLY: FOURTH UPDATE
TAGS: MILI, MASS, EAID, CB
To: O SAIGON COMUSMACTHAI
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005